

5-5-15

Collins, Larry ~ Oral History Interview

Carrie Pomeroy

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Interview with Larry Collins with Carrie Pomeroy

Summary Sheet and Transcript

Interviewee

Collins, Larry

Interviewer

Pomeroy, Carrie

Date

January 23, 2015

Place

San Francisco, CA

ID Number

VWWF LC 002

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Biographical Note

Larry Collins is President of the San Francisco Community Fishing Association. He was born on July 28, 1957.

Scope and Content Note

Larry Collins discusses the context, origins, and development of the San Francisco Community Fishing Association. He describes the need for access to fish, markets, and infrastructure in order for working waterfronts to succeed. He explains that the fishing association was created in an effort to address these needs of the small boat fishermen in San Francisco as catch share programs posed challenges to this fleet. With the protection afforded to the association under the grant from the State of California, the association is thriving and serves as a cooperative model for west coast communities.

Indexed Names

Tom Creedon Sam Schuchat

Transcript—LC_002

Collins=Answer
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[Word] = Attempt at Word
[Gesture/Action] = Gesture/Action

1 [Begin Collins-1 Interview]

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- 3 00:00:00
- 4 Interviewer: All right; so my name is Carrie Pomeroy. I'm with California Sea Grant and I'm
- 5 conducting this oral history interview on behalf of the Voices from the Working Waterfront Oral
- 6 History Project. I'm here with Larry Collins at Pier 45 in San Francisco, California. Today is
- 7 Friday, January 23, 2015. And it's about 11:15 in the morning.
- 8 00:00:25
- 9 So would you please introduce yourself and tell me what you do?

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- 11 00:00:29
- 12 Larry Collins: Yeah; my name is Larry Collins. I'm the President of the San Francisco
- 13 Community Fishing Association. And I started this place, found the funding, found the leases,
- 14 got it up and running, got the members to join. I buy and sell and do the logistics for all their
- 15 fish, collect the money and get them paid and basically manage the dock.

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- 17 00:01:03
- 18 **Interviewer:** Great; thank you. And--and just for the record, what is your birth date please?

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- 20 00:01:07
- 21 Larry Collins: It's--it's July 28, 1957.

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24 Interviewer: Thanks very much. Okay; so could you give me just a really brief background on

your--or an overview of your background working along the San Francisco waterfront in fishing

and--and more generally?

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Larry Collins: Yeah; we--my wife and I -- started fishing in 1984 or '85. I can't remember which. We bought a Monterey and we started salmon fishing and rockcod fishing, and she was a cabinet-maker and I was a contractor before. And we went sportfishing for salmon and decided wow, those guys that are doing this for a living, so we bought our first little boat. And within two years we were telling people that wanted contracting and cabinet making jobs that they'd have to wait until the end of salmon season. And that was the beginning of the end. And we fished for 30 years, through three boats. We got rid of the Monterey after eight years. We got a 45-foot wooden boat which we fished for 15 years and about 8 years ago we got a fiberglass 46-foot

Delta, which I now have a young fisherman fishing as I'm busy full-time running the CFA.

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We started very early on in our career to become involved in fish politics because we saw the way it was going; to have a working waterfront you basically need access to the fish, access to the markets, and infrastructure to handle the logistics of moving the fish off the boats and onto the--into the markets. So early on I saw that access to the fish was getting harder and harder to come by and I noticed the crumbling infrastructure and noticed that the big boats tended to get more access and better taken care of than the small boats. And so my whole career I've worked on trying to preserve the small-boat fisheries on the West Coast because I believe that superefficiency is not sustainable and I believe that the small-boat portfolio fishing business model

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47 works way better as far as bringing fresh food into the local communities and it's important as 48 far as our food security. 49 00:04:17

And also I like the guys that fish the small boats because they didn't seem quite as corporate or greedy as the big guys and they seemed more human. So anyway that's how... --my career has been to support that fleet and I've watched that fleet over the last 30 years go from 5,000 boats in California to 500 so I guess I don't feel like I'm doing a really good job supporting that fleet but there's been a lot of factors that have really hurt it and I think that the CFA is--is helping these guys regain their balance and have some hope for the future. And so that's why I am going to make this work.

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Interviewer: Thanks; so if you wanted to describe the San Francisco Working Waterfront to somebody new to it, in the context of the things that are important to you and the things that you've observed over time, how would you describe it? Can you give us a thumbnail sketch?

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Larry Collins: Um, most of the fish comes into Pier 45. There's probably about six buyers on 64

Pier 45 that buy directly from the boats. There's probably another 10 companies that buy from

those six buyers that are distributors that process the fish and distribute it and deliver it to

67 restaurants and markets all around the Bay area.

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At the end of Pier 45, the tourists see Fishermen's Wharf which is tee-shirt shops and.

waterfront is--is Pier 45 where the fishermen store their gear, sell their fish; you've got to have

and, you know, Disneyland and it's not to me, to my mind, a working waterfront. The working

watermone is 15 feet 15 where the fishermen store their gear, sent their fish, you we got to have

an ice dock which the CFA runs because nobody else wants to because it's an old dinosaur. It

was built in '79 and it's hugely expensive to keep up and running. You've got to have ice.

You've got to have a fuel dock, which is across the inlet from Pier 45. And you've got to have

unloading facilities, which are all along Pier 45. You see all the--the hoists here. And attached to

those hoists are--are the markets. And that's what you need for--for fishermen to be able to get

out and go fishing. They got to have ice, fuel, and markets.

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And the markets provide bait and other--other logistical services so the boats can you know fish. We put the crab tanks in the--on the boats with the hoists and we use our fork trucks to load and unload the crab traps and there's--there's a lot of logistical support that goes into fishing. There's a lot of gear involved.

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That's the working waterfront. There's other parts of the working waterfront, you know, the tugboats, the pilot boats, and you see them come in here because they all need fuel and this is--the commercial fuel dock is here. You know there's--there's other parts that are kind of separated like the--the love boats you know come in down at, you know, the new cruise line pier, cruise ship pier and there's the tugboat pier, it's down further and you know--. For--past the Ferry Building to the south, there's not much working waterfront anymore. There's a little bit of ship maintenance work down at Mission Rock, not nearly like there used to be. When we started here there was a lot of warehouses and machine shops and chandleries and that's--that's pretty

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92 much gone. The last chandlery was down here on Jefferson Street; it was a 20,000 square foot 93 chandlery, which was Coast Marine, which was sold last year to a company that's kept maybe a 94 1,000-foot footprint of the chandlery and put in a tee-shirt manufacturing plant in the back where 95 they used to make all the ropes and cables and hydraulic lines and all the other stuff that we need 96 for the boats. 97 00:09:12 98 So most of the--the working waterfront that had to do with hauling out and--and--and 99 fixing our equipment is gone. 100 101 00:09:23 102 **Interviewer:** Okay; now I was about to ask you how the working waterfront had changed. So 103 that's--vou just elaborated on that and I really appreciate it; for this part, Pier 45 in particular, 104 can you tell me a little bit about some of the most important changes that have occurred over the 105 past several years? 106 107 00:09:43 108 Larry Collins: Um--109 110 00:09:44

Interviewer: Maybe leading up to your--your--?

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Larry Collins: You know the--when the salmon season got shut down in '08 and '09--I think it was '08 and '09, I was really worried. I mean I've got pictures of you know the '80s, the '90s of, you know, salmon boats lined up here to unload when we had a blow out at the islands and everybody came in here and it would be, you know, 300 boats in here, you know, side-tied, four or five deep on the dock and it would be, you know, half a million pounds of salmon come off the boats in--in a week.

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And you don't see anything like that anymore. So there was--when they shut the salmon season down because, you know, the--the fish weren't there, it really cut into the fleet and I was--I was really worried that the whole industry was going away.

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Let's see; we--we opened this place in February of '11 and it was really--really kind of the end of the bottom of--of things. The crab was coming back strong. The salmon was starting to come back, weakly. But the herring was--was open and we were starting to see some production. There was a lot of empty holes down here when we got it, when we got our lease, which is probably the only reason we got our lease because when I went and talked to the port about leasing us this spot they weren't real--real big on the idea. So I had to--I had some support in the local community of the owners of Scomas, Tom Creedon went down there with me when we went down to kind of push them into giving us the lease. And thank God for that because it-he believes in this local fleet and he pushed them and they gave us the lease.

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Interviewer: Why--why were they reluctant, do you think, to give you guys the lease?

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Larry Collins: Because they had leases with all these families that were the fish buyers for the last 100 years and we were a new entity and fishermen had never owned--owned the hoist. And for fishermen to own the hoist is a big deal because basically the hoist is your--you know the transition point for making your fish into money. And that had been old family businesses with long-time leases and we were basically just a concept. We had no history except that we were all fishermen here for many generations, some of us, but we had no--no history of being able to buy and sell fish and so the port acted like, you know, they were doing us a big favor and taking a big chance and you know they were nervous because we got our start with a grant and they didn't--nobody down here I don't think really thought we were going to make it.

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And you know the--the other processor families were not real happy; there was a couple of exceptions. La Rocca, they supported us from the beginning and but there was a lot of [Laughs]--there was a lot of nervousness I think that a lot of processors thought that you know we were going to steal all their boats and--and like that. And now they see that, you know, basically we just took all their pain-in-the-ass boats, the guys that, you know, weren't happy with getting just paid you know--take this and shut up. We got all the guys that, you know, wanted--wanted more money and wanted, you know, to work outside of the box.

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So those guys, so their families, they're the pain-in-the-ass-guys and--and they were happy to let us take them because we're running the ice dock too and so now I've made relationships with all these families and--and they buy fish from us now. So and they buy ice

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from us now and we settled into the neighborhood and we're--we're good neighbors and it--it's working out better for everybody than they thought it would. I mean a lot of them didn't think we were going to make it and now, you know, on any summer day when you look up and down the dock you see most of the activity under the red hoist here, more so than anybody else's hoist, so, you know.

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Interviewer: Well, so tell me a little bit about how the idea for this came about. And you talked a little bit but how you--how you got people together and how that all came together.

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Larry Collins: Oh about-yeah when was it 10, 12 years ago I went on a Sea Grant program to New Zealand to study the effects of catch shares, 20 years after they were implemented in New Zealand. I had a definite bias against catch shares because I believe that the public trust resources should not be gifted to anybody. That's why they're public trust resources. I'm a great believer that we need the commons. So I went down there thinking, you know, this was a bad thing and I came back after a week down there talking to the small fishermen and the big fishermen and the big processors; it looked to me like five or six companies own 80 percent of the fish in New Zealand and all the small fishermen got screwed and they were on welfare sitting in a bar drinking beer and the harbors were empty except for two or three 250-foot draggers out on the breakwater and it just looked to me like it killed the communities down there. And there was all this talk about doing it with the groundfish on the West Coast here and I came back and I was scared for the small boat fleet. And I, being President of the Crab Boat Owners Association here

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like I have been for the last 20 years, I called a meeting of all the local boats and I said, this is what's coming. If we don't step up here and as a community and try and get it together then what I saw down there is they went away.

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And so I talked about an idea of starting the CFA and maybe starting a retail store and passed around a signup sheet and everybody signed up. So I knew that there was some interest. That was a little different than when we actually got the grant and got the lease and I went around to everybody that signed up and asked them if they wanted to join up and out of those 25 signatures only 6 guys signed up because they were afraid--they had been told by their--the family buyers down there if they joined this then they lost their markets. And they weren't sure that I could sell all their fish.

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After the first two years they saw that I was able to sell all the fish and get everybody paid and get everybody a check at the end of the year and part of the profits, which the six guys waved up and down the dock when they got them. Then a lot more guvs wanted to join and were more comfortable because their buyers said, okay, well if you want to join, I'll, you know, still buy your fish occasionally. You know, it kind of relaxed everybody after we were in business a couple of years.

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Interviewer: So how many--how many boats are involved in the CFA at this point?

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Larry Collins: I think we have 18; the membership has put a 20-boat cap on me because I'll let

any--I'll just keep signing boats up because I want the volume. I want--I like to work and I want

to--I want boats always under the hoist.

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I think we have 18 or 19 boats now and I'm looking for a couple of young producers to get my 20 and I'm talking to a couple different guys. But, you know, the original guys that first signed up, they don't want to wait to unload so they don't want, you know--they don't want 30--40 boats you know members and they don't want to split up the--the final money and, you know, it's--. I don't want to be some huge entity either; I mean I--20 boats is about right for, you know--that's how many I think I can really take care of and I mean I can--yeah I can sell as much fish as I get. We buy--we buy, you know, at first we just bought from our--our boats that are members but now I buy a lot of fish from outside boats that are not members.

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I mean there was--there's crab market problems here. A week ago and I got phone calls from another five or six boats that wanted to sell crabs. And I bought from a couple of them; a couple of them, you know, they're--I didn't want them. I didn't want to deal with them but--because I know them. [Laughs] But there was a couple nice guys that, you know, were having problems and I--I--so I'll buy salmon from non-members as long as it's really, you know--. One thing here is--is quality; every--we built our reputation the last four years on--it's right off the boat and it's right in their shop. The salmon, the crab, when I go home at night there's never any crab on the floor. [Background Noise]

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get paid until the company gets paid."

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229 [End Collins-1 Interview; Begin Collins-2 Interview] 230 231 00:00:00 232 **Interviewer:** Okay; we're back on. Okay; so you were talking about membership and the fact 233 that you'll buy from some of the boats that aren't members of the organization. 234 235 00:00:10 Larry Collins: Yeah; well if I need salmon or crab I'll buy--you know, I'm just like any other 236 237 fish buyer. If I can make money doing it, you know, the money goes into the general fund and 238 helps cover the expenses and it means there's more money at the end of the year, you know. I'm 239 trying to build equity here in the business and if you return all the profits every year back to the 240 membership then you never build equity in the business. So when you have an opener like, you 241 know, I mean the first week of--of crab season I buy a half million dollars-worth of crab, no 242 problem. And I can't pay for it right away because I don't have that much equity in the business. 243 And that's one thing I'm working on over the years is to build that--that equity up so that, you 244 know, nobody has to wait for their checks. 245 00:00:52 246 In the old days, hey, you know, I--well it was one of the things members--membership, 247 when we started out I said, "Hey, you guys--we probably need to get a line of credit here so I can 248 pay you guys," and I got a line of credit for three percent. And these guys said, "We don't want

to pay some banker three percent." I said, "Well..." They said, "We're the line of credit." I said,

"Okay; but I never want to hear it's taking you too long to get paid because you're not going to

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And so, you know, we--we have a little problem sometimes with that but now that we've been in business a couple years, I got, you know, some equity built up and, you know, usually we get everybody's first or second load paid for so they--you know, because it's a little while from salmon to crab season and as--as we'll be in business longer and longer we'll build that equity number up to where I can maybe--. In the old days you got paid the day you delivered, you know, and that's sort of what I'm shooting for is some day to be able to pay everybody the day they deliver; you know, get back to that.

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Interviewer: Okay; so you talked a little bit about some of the challenges in getting the space and getting people onboard and so on. Were there--and--and the feedback from the folks who are elsewhere here along Pier 45. Were there other--any other particular challenges or have there been any other particular challenges or obstacles to the efforts to establish this facility here in the organization that are worth noting in the context of working waterfront?

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Larry Collins: I don't know. Anything--any time you establish this kind of a fish business I mean, yeah, there's all kinds of challenges. And you just take it a day at a time, you know, and we're fishermen and we can fix anything. And, you know, I--I suppose one of the toughest challenges is dealing with--with government because government moves so slowly and there's not a whole lot of common sense and there's a whole lot of rules that don't make a lot of sense. And but the way you make something like this work is by developing relationships. That's--

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that's the most important capital that you have in doing something like this is developing relationships with people and--and agencies and government and other businesses. I mean, you know, there's just--every week to keep a place like this open I got the propane guy, I got the--the dumpster guy, I got, you know, the bait guy, I got the--you know, the refrigeration guy. I got three refrigeration guys. I got, you know, plus all the fishermen plus all the markets I--I moved to; I mean we're sitting here right now waiting for a truck to come from Hayward to pick up a ton of crabs so that there's no crab on the floor when I go home tonight. And it's just like, you know, there's just the logistics of running any business, but it's all--it's all based on relationships and—and, you know, the--the business succeeds or fails because of relationships.

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Interviewer: So as you think about how the San Francisco CFA has taken off so to speak or has--how all this process has unfolded and so on how has it affected the working waterfront?

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> Larry Collins: Well, I think it's absolutely helped revitalize this waterfront and I think it's-I mean, you know, what we do here with the ice machine and helping people with the hoist and and, you know, I'm--I'm involved with the port and--and it's funny because I was president of the (Fishermen's) Hall for all those years, so the fishermen came to me when they had problems with the port. I was kind of the--the liaison between the fishermen and the port management. But now that I'm--I'm running a--a--a buying station here the buyers come to me with--with complaints about the port.

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So now I'm kind of you know--do some of that liaison work also. So you know it's all good; it's--it's--like I said it all goes back to those relationships but--.

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Interviewer: Okay; how has the CFA affected the fishing community more generally and I guess let me back up a second; how has it been received by the fishing community more generally, because not everybody is a member and then how--how would you say it has affected the fishing community?

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Larry Collins: I think it's been a really positive thing. And--and it's--it's--I think it's positive. I think it's been a positive thing up and down the coast because I get boats, you know, from Eureka. I've got a couple guys delivering crab here now from Eureka: "Hey we heard about this; we heard about this." And I get--I get calls from other ports that if--you know from San Diego, Bodega, to Port Orford, you know, that want to know how we did it and, you know, what-the same kinds of questions you're asking and I talked to them about, you know, some of their business plans that--that I don't think are going to work or I think that they have good ideas that I'll, you know, steal from them down here, you know, and--. And so it's--it's opened a dialogue, you know, coast-wide which is something that--that the National Marine Fisheries Service should have done because it was part of Magnuson that to create these CFAs but they never did do that. And I'm doing that and, uh, I think it's--I think every community—every, you know, -every port on the West Coast should have a CFA.

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Interviewer: When you say that do you think of one--I mean you can think of a CFA as having

lots of different kinds of structures and functions right? What--you mean just something right

like this?

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Larry Collins: I'm talking about the, you know, the infrastructure of a CFA. I mean my guys

can use the hoist. They can use the fork trucks. They can use the freezers. They can get their ice.

They can go fishing. All the other--the only thing they need is that fuel dock across there. But

everything else that they need, you know, it can happen. It happens here. I mean they got to go to

the chandlery to buy, you know--but a lot of that stuff comes in--you know, that comes in on a

truck and that, but we get all kinds of deliveries here that we put on the boat, you know, and--and

basically they get everything: they get their bait, they get their ice, you know, they can load their

boats. They'll put the groceries on and everything else, you know. They can do it through here

and get going--going to work, and that—and, you know, we buy and sell the fish but there's a lot

of things like loading and unloading the crab gear and loading generators and unloading-taking

tanks in and out, you know. All the things we do, you don't get paid for that; that's just part of

being the Community Fishing Association, just making--. I mean it's a hard life to go fishing and

if you've got support on the beach to make that happen quick and painless then it makes your life

a lot easier and you--and you do a lot better having that support. You do economically a lot

better and stress-wise a lot better if you have support.

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344 Interviewer: You know it's interesting you said that because I was thinking about your 345 comments earlier and your concerns about seeking efficiency, for example, through a catch share 346 program. This is a different kind of efficiency that sounds like it's supportive of small boats and 347 so on. 348 349 00:09:14 350 Larry Collins: Yeah. 351 352 00:09:15 353 **Interviewer:** Yeah, which is interesting. 354 355 00:09:17 356 Larry Collins: Well it's crucial. 357 358 00:09:19 359 **Interviewer:** Okay; do you see this kind of arrangement happening in other places or do you 360 envision that it will? 361 362 00:09:26 363 Larry Collins: Well we're--364 365 00:09:27 **Interviewer:** If it makes sense, it will? 366

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Larry Collins: I mean I don't know. I watched the--the Coastal Conservancy give San Diego a half million dollars and they got a one-inch thick study. You know, we got a quarter million dollars and three or four years later we--we got a going business that's taking care of 20 families. I mean, I don't know; you know, I've been talking to Bodega Bay, you know, and those guys are--are--they're trying to. They've got a really strong association up there in Bodega. And it's one of the last really strong associations in California.

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And they're way stronger; you know, they collect their assessments and--and they--those guys are really organized up there. You know, they don't have some of the luxuries that we have here. We have a population center; I don't have a single delivery guy or delivery truck but I make deliveries all over the wharf with my fork truck. You know, I'm right--I mean you know I don't have--people when they want to buy our fish they come to us to get it. They drive the truck here. We load them up and away they go. And you know, and that's part--part because of the relationship, part because they know that the quality and how important it is to me about the quality and, you know, I think part of it is the story of the fishermen-owned local, small-boat fleet, the family fleet; you know, we've never really made extra money which we thought in our business plan we would be able to make extra money because of the story.

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But that's not going to happen because it's the fish business. And everybody that buys fish from a wholesaler like us wants that fish to be beautiful and cheap. And they like the story and they use the story to help sell the fish for more for them, but they don't want to pay us more for the story.

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391 392 00:11:34 393 Interviewer: Yeah. 394 395 00:11:34 396 **Larry Collins:** So that part of the business plan didn't quite work out as I thought it might. 397 398 00:11:37 399 **Interviewer:** Well and in fact, speaking of making that connection with the public, so does the 400 public ever come--the public won't come down here and buy fish from you? 401 402 00:11:46 403 Larry Collins: They do; they do try to. It says right in my lease with the port I'm not allowed to 404 sell retail out of here. And when you-when you got a lot of boats you're unloading, you got a lot 405 of fork trucks running back and forth and you don't want anybody getting hurt, and I'm--I don't 406 have time to sell somebody four crabs. Sometimes I do it just to, you know, if I--I know the 407 people or, you know--408 409 00:12:11 410 **Interviewer:** So but--but so part of the idea with this was to develop the retail and you showed 411 me the plans earlier. Can you talk a little bit about the idea for the retail and--and the opportunity 412 you see in it but also the challenges that you've faced in making that happen?

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Larry Collins: Oh yeah; the retail—we, you know, I went up to Pike's Market up in Seattle and I looked at that deal, and it's nice how the population up there can, you know, buy fish kind of straight from the boats. It wouldn't--this would be even more straight from the boats than that is up there. But that's a huge--a huge facility. This would be a small--there's no place in San Francisco where you can go buy fresh fish from the boats. In Half Moon Bay you can buy directly from the boats; we sold directly, salmon directly from the boats here for a couple of years, but the whole time you're selling fish off the boats you listen on the radio while your buddies out at sea putting another 30 fish on the boat while you're selling 3 to the public. I mean we--we catch fish; we don't sell it. I mean that's the fleet.

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They--they catch fish better than they sell fish. So we decided that was part of the whole discussion was we need a place where we can sell retail and then benefit from those higher prices back to the boat. Have that benefit come back to the boat, to--so there's a dock over here and I've got blueprints to build a retail store but it's \$4 million and I--I'm not smart enough to figure out how to put together that whole building project. I've talked to the port; they're absolutely in favor of it. Everybody thinks it's a fantastic idea that would be good for the people in San Francisco and it would be good for the waterfront, it would be good for the fleet, it would be good for everybody. But nobody wants to come up with \$4 million-bucks to build it and my guys, my 20 guys aren't going to take that kind of a debt load on and I'm not going to, you know, spend that kind of capital. I don't have \$4 million. Shock and dismay; after 30 years of fishing I should, but I don't.

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So I just haven't found the right person yet that could make it happen. But I think it's a really--it would be a really good idea. I've talked to Kaiser. They're setting up these farmers' markets everywhere. And I said, well, don't you think this would be good for people's health to be able to get omega-rich, omega-3 rich salmon you know right off the boats, da-da-da-da? And they called me back and said it's too big--too big a deal, you know. I've talked to some Congress people and--but I don't know. I don't really know, you know, like the Google people, the--you know the--the really you know altruistic rich people. I don't know any altruistic rich people you know that are--that would give it up and, you know.

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I talked to a couple investors and they--they said well this is kind of scary, you know, because I don't have, you know, a business plan that projects what kind of numbers the business would do. I think it would do really well; I mean that kind of debt load would be--cost you \$35,000 a month to carry that kind of debt. So it really needs somebody to donate, you know, kick some money in. But you know, the port or—or, you know, some rich person that would see the benefit to the City and the fleet and, you know, the environment because it would help the environment because people would care more about the rivers and the ocean, you know, once they got used to eating that fresh salmon right off the boats. All of the sudden they'd say, "Why are we growing this many almonds in California? What's with nuts, you know? I want my salmon; screw the almonds." You know, people would care.

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Interviewer: All right; so if you think back of when you got started trying to pursue this idea of the CFA, I guess two--two questions, the first one is--why a CFA in particular and why not some other type of arrangement?

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Larry Collins: Well CFA was--was because of catch shares. A CFA was what we decided on because there was in the Magnuson Act--I mean it laid it right out: CFA, Community Fishing Association; that's what I wanted it to be. I wanted it to be a community-based fishing support group. And I was led to believe by reading the Magnuson Act that if we started a CFA we were going to get initial allocation of groundfish. It said it right there.

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And I went to the--the Council meetings and I said, hey, where is my initial allocation of groundfish for my members? And they said, "Oh you're a trailing action." And they've been saying that for seven years. So meanwhile we went ahead and did it, you know, and then this was supposed to, you know, lay out some ground rules and--and--and tell us how to do this and--and when we said something to them, they just said, "Well we haven't got around to that. This isn't about you. This catch share program is not about you. This is a trawl catch share program. This doesn't affect you." That's what they told the small boat fishermen on the West Coast. We said it does affect us because you're--you're giving 90 percent of the groundfish to the trawl fleet, 175 boats. What about the other 2,000 boats that vertical hook-and-line these groundfish? "Oh well that's--that's down the road. This doesn't affect you. This is only about trawlers." We said, well here it says right here you're supposed to give 10 percent of these fish to communities. Well we're the only CFA on the coast; where is our 10 percent?

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They said, "Oh, well, we're not set up to give you that allocation." So they gave it to the draggers. The buyback fish when they bought back half the fleet and spent all that money which they--the draggers have never paid back yet. The--the crabbers paid their part of that money in California and not in the rest of the other States but the California crabbers, we've paid off our-our debt. We said, well, what about that--what about that--half of those fish? Those drag boats that got bought out with the public bond money? "Oh no, no; we've--oh no, no. We can't..." you know, then we say, where's our fish? And they said, "Well, if we give you fish, we got to take them from somebody else."

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That's--that's what we ran into. So we sued. And we lost. And we appealed it to the 9th District and we lost because the EDF had way better attorneys. They had the best justice you can buy.

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Interviewer: So what do you think this working waterfront would look like without this CFA here? In other words, if you guys hadn't established this where would things be now, working waterfront-wise?

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Larry Collins: I mean I don't--I don't have a crystal ball ,you know. I don't know. The one thing the CFA has done is it's given--it's given these small boat guys a feeling like they have some say about what goes on around here. It's given them some hope. It was feeling really

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hopeless on this wharf six, seven years ago. It was five, six, seven years ago; it was feeling pretty hopeless. There was no young guys. There was, you know, the old guys were talking about getting out of it, you know. Now I see some young guys. I see guys--some young guys investing some money in the fisheries. I see people coming from other states and--and basing themselves here, which I hadn't seen that. All we saw was a flight of the young talent going to Crescent City and Oregon and now it's kind of turning around the other way. There's people coming down here from Washington State because they're tired of dealing with the Boldt decision and--and the rain. [Laughs] These guys come from Washington State and they say, "Man, it's so nice here."

[Laughs]

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And they--and they can crab almost, you know, all year long and, you know, the salmon when it's good, it's good, and everybody is hoping that we get--we get, you know, another crack at the rockcod, you know, for the small boats if we can deal with the Council at some level to make something make sense for the small boats to be able to take some rockcod, because the rockcod populations out front here are just, you know, this whole island archipelago up to the Cordell (Banks), you know, it's just the numbers of rockcod is just absolutely amazing, all the way down to Monterey Bay all the way up to the Point Arena. It's just--just wads of fish; it's unbelievable.

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Interviewer: So when you think about San Francisco as working waterfront and the CFA, sort of looking out three to five years from now, what do you envision? What do you-what do you hope for and what do you actually envision?

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Larry Collins: Well I'd like to see--you know right now the only rockcod on the market pretty much are dragged fish or foreign, you know, out of Canada, hook-and-line fish. There's a little bit of open access blackcod but it's been so long since we've had any vertical hook-and-line rockcod come in here that the market really is--is gone. The--in the old days the--we got more money for our fish than the draggers got for their fish because they're crushed in the net and, just--the quality is not as good. And I'd like to see that market come back. I'd like to see the access for the small boat fleet to the rockcod stocks come back without, you know, 100 percent observers because we can't afford the cost and we fished for years and years and it didn't hurt the resource. It wasn't us that--that over-fished the resource. I mean, you know, a dragboat, a 10-hour tow is 50,000 pounds. It takes me two days, three days to get 5,000 pounds, and I've got the same amount of people on my boat as the dragger's got on his boat.

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So the draggers efficient, I'm not efficient, but my fish you know is higher quality, worth more money, employs more people and I--I'd--you know, I'm just an old hippie and I like, small is beautiful, man, and we need to go--we need to go that way and not a more efficient route if we want to keep doing this, and this market here is just so perfectly designed for that way of thinking in the Bay Area. You know, know your farmer, know your fishermen; I mean it's just--it's just the perfect place. You know, it's--it's a--a bevy of foodies and--and it's--it's just--it just lends itself to that kind of--that kind of small-scale production, small-scale, high-quality production. And that's--that's what we're trying to do here.

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551	Interviewer: Were youdo you imagine that the other types of businesses that are out here on		
552	Pier 45 and the general fishery-related working waterfront will be pretty much what it looks like		
553	three, five years from now or do you think you might see that rockcod partopportunity come		
554	back or other parts of this?		
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557	Larry Collins: Well it's only going to come back if we do it. These other guys, they're just		
558	have the stuff come in the back door off the trucks and planes. You know they're notthey're not		
559	the fishermen; they're not the ones who are going to do it. That's part of the job ofof the CFA		
560	is to increase the access of the local boats to the fish and I don't know. It'sit's hard to do. I		
561	mean I thought whenI don't think business is going to change that much because these leases		
562	are long-term and once these guys are in there they're not going anywhere.		
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564	00:24:45		
565	Interviewer: And how long are the leases?		
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567	00:24:46		
568	Larry Collins: Well some of them are month-to-month. Mine is five years. But I mean you		
569	know it'syou don't lose a lease here. So it's like playing Monopoly. You don'tonce you're in		
570	here you know youit would take dynamite to get me out of here. Same thing with gear storage,		
571	parking, slips for the boats; it'syou getyou get a spot here youyou stick and stay.		

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Interviewer: Okay.

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Larry Collins: So that's not--you're not going to see a whole lot of change in the way business is done from the old families or--or us. I mean like there's certain things I'd like to do. I'd like to--1'd like to put in real freezers, you know, and drop a couple hundred grand and put in, you know, walk-in freezers instead of using these old container freezers. I'd like to put a blast freezer in so we could start blasting salmon and blackcod so that we had fish to sell all year long and that we had, you know, inventory. I mean what we do is we sell what's in season, what's fresh, what just came off the boat. That's what we do and as far as, you know, a long-term plan I would like to be able to sell, you know, fish that's not in season if I could--if I could process it, you know, to a really high degree of quality, like blast salmon or blast--you know, and then have some inventory and that way, people get tired of crab, about this time of year, you know, and peoplethere's times, you know, during salmon season where people wouldn't mind having a little crabmeat or--or something, you know. I mean so I don't know; the business could use that kind of an expansion. But I don't know.

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This--I'm a real believer in if what you're doing works, don't screw around with it. So I--I'd like to get a little bit bigger, not, you know, a whole lot bigger because then you need more people and--

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596 **Interviewer:** Let me ask you a question, too, and this is from my conversation with Barbara. 597 She encouraged me to ask you when [Laughs]--you guys are running the show and it sounds like 598 you're running the show very effectively. There will come a time when--599 600 00:27:19 601 **Larry Collins:** You mean I'm not immortal? 602 603 00:27:21 604 **Interviewer:** You're not immortal, so what happens? What do you see? 605 606 00:27:24 607 **Larry Collins:** I'll be dead. The worms will be crawling in and out. I won't care at all. [Laughs] 608 609 00:27:31 610 **Interviewer:** I doubt that. [*Laughs*] 611 612 00:27:34 613 Larry Collins: I don't know. You know all these family guys that buy up and down here, they, 614 you know, they said to me, "These guys don't realize how lucky they are to have you because 615 nobody else would do this. Nobody else would put up with their bullshit." You know, and so I 616 don't know; I mean I guess I'm--I'm only 57 or 58--I forget--57 maybe. I figure I got another, 617 you know, 15 years maybe. I've--it's kind of one of those things you just you know you 618 shouldn't put off down the road but I kind of have been. But we're only three or four years old,

February 8, 2015 Key: WWF/NOAA Collins-1&2 SFCA

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619 so I mean I--I'll worry about that in another five years. Or, you know, I'll drop dead from a heart 620 attack and I'll never worry about it, you know. I mean I--you just--I don't know; I haven't--I 621 haven't thought it--vou know. 622 00:28:28 If--if I can make that retail store happen, I mean when we started this I thought I was 623 624 going to be able to do this part-time and fish part-time. That's how naïve I was. And I tried to do 625 it [Laughs] for--626 627 00:28:44 628 **Interviewer:** How long did that last? 629 630 00:28:44 631 Larry Collins: About a month. And my phone kept ringing; "Hey, I need some salmon." How 632 much? Out there—I'd go, yeah; well I'm fishing. And none of the buyers could understand; "Well, I need some salmon." Yeah; well, I'll be in in three or four days with some salmon, you 633 634 know. [Laughs] None of them got that. So you can't do--you can't do both and there's no way 635 I'm going to be able to run the retail store and the wholesale business at the same time. 636 00:29:13 637 So at that point I'm going to be forced because there's not enough hours in a day. I'm 638 going to be forced to face what we were just talking about. And I've never--I've always wanted--639 it's--I've always said it's easier for me to just do it than teach somebody else how to do it. I'm 640 one of those guys; get out of the way and let me do it, you know, and it's not good for growing

something like this. You need-you need to bring other people in. I know that in--in my mind.

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642 643 00:29:48 644 Interviewer: Yeah. 645 646 00:29:49 647 **Larry Collins:** I'm just not good at that. 648 649 00:29:50 650 **Interviewer:** [Laughs] 651 652 00:29:51 653 Larry Collins: And, but I know that, like, if I can get that thing going up--I'm going to have to 654 do that and then you know there's a couple of people I'm still talking to about that thing. You 655 know it's--it's kind of like a pipe dream but--656 657 00:30:07 658 **Interviewer:** A pipe dream? 659 660 00:30:08 661 **Larry Collins:** Yeah; it's the one thing I want to get done before I'm done. 662 663 00:30:12 664 Interviewer: Okay.

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Larry Collins: I'm going to get it done. I mean I am pretty--I really want to get that done because that's going to make a huge difference in the public's life, the public, the people that own these fish. It's going to make a huge difference. That's why I did the fisherman-in-the classroom, so I could go into the classroom and I could say to those kids, you own every fish from the beach out 200 miles. And they're valuable and people are stealing them from you. I made the teachers crazy when I'd run down EDF. Oh it made the teachers--. Commercial fisherman--pillager and raper. I kept telling them we're the first environmentalists. They didn't believe me. But we are; I mean, I care. I didn't fight for crab trap limits for 15 years and go to these meetings with assholes for 15 years and it's making a difference, oh--.

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Interviewer: How so?

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Larry Collins: We had more boats here because there was no crab in Crescent City this year or last year. The entire fleet was here. But nobody could fish more than 500 traps. I remember when Bob Eder used to come down here with 2,000 traps. It--I mean it--my guys had a good year because Dooley wasn't here with 1,700 traps. Bobby Burchell didn't have 1,500 traps in the water. All these guys from Bodega with 700, 800, 900 traps--they're down to 400 or 500 now. So it means it slows down that--not much, but there's still a huge, you know, bunch of crab at the beginning. But it slows it down a little bit you know and the little boats are able to scratch. The big boats can't scratch because their costs are too high.

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691 Interviewer: Yeah.

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694 **Larry Collins:** But the little guys, they'll keep scratching like this for another couple months. 695 which is great for the public because they keep getting live crab, you know, through Chinese

New Year's, Valentine's Day, Super Bowl, da-da-da, you know. I mean it'll still be, you

know, on the market. And some of these guys they'll start--they'll start fishing blackcod now, so

we'll start buying blackcod because these processors are starting to ask me. They go, "Hey Duck,

when am I going to get some blackcod?" Well now that it's slowing down a little bit these guys

will do both. They'll leave the crab gear in the water and they'll go set the traps for the blackcod

and so I'll start getting some blackcod in. So then, you know, maybe--if we ever do get the

herring going we'll have swordfish, blackcod, herring, and crab all going at once. That's fun.

703 That--that really is fun.

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706 **Interviewer:** Talk about multi-tasking.

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709 Larry Collins: Oh no; it's a blast. [Laughs]

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Interviewer: So do you have any other--any further thoughts on this--what it takes to maintain or make vibrant a working waterfront based on your experience here? Are there any parting thoughts following up on--?

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Larry Collins: Well it's just those--it's just those things. It's, you know, you have to have--it's--it's like these--these portfolio guys. It's like three legs of a milking stool, the salmon, the crab, the rockcod. And it's just like for--for a--a waterfront to work, you have to have infrastructure, access, and markets. That's another milking stool. But, I mean, you take away one and it collapses. You know, those are--you--that's how it works. You know, and--and it takes a--a fisherman-processor person like me to realize that. You deal with these port guys, they're real estate guys; you deal with the processor guys, they're not fishing guys because they--they--some of them have fished, like Mel, he fished for quite a while. But a lot of them, you know, they haven't been out on the boats, doing that work for years and years and years, you know, and it's good to understand all aspects of the, you know, the business. That helps; that really helps.

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I would say if—if, you know, for a person to run a CFA, should be--should have had time in the fishery. It really helps with your relationships with the fleet.

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Interviewer: So when you think about--your points are really well taken--so in thinking about-so going back to this larger concept for this project, you've got tools, right for--for preserving working waterfront etcetera. And folks have talked in other places about financing mechanisms

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735 and special use districts and this and that and the other thing, you know, all kinds of stuff. So 736 there are lots of different possibilities, and I guess in thinking about the value of an organized 737 group of fishermen or the role of an organized group of fishermen in maintaining a working 738 waterfront; this is what you're talking about. Do you have any--does that I mean--you know, I 739 don't know whether that's a question or a comment? [Laughs]

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- 741 00:35:41
- 742 Larry Collins: Well that's what we're doing.

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- 745 Interviewer: Yeah.

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- 748 Larry Collins: And you got to fight for it. And you got to go to the meetings. And you got to be 749 there when the press calls to ask you what you're doing. You got to be there, you know, ready to 750 take the time to explain it to people. You have to be willing to spend the time because nobody 751 understands our life, the fisherman's life. I mean we're--we're like a million to one percent of the 752 population. Nobody has a clue. I mean, we--we refer to everybody else as they're on the beach, 753 you know. I mean we've got, I don't know, maybe if you count everybody that fishes a little bit,

what 5,000 guys in California, maybe? You know out of 38 million--

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- 757 **Interviewer:** Right; it's a fraction.

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> **Larry Collins:** --so, you know, those guys understand--the guys that have done this for 30, 40, 50, 60 years, those guys understand the working waterfront. They--because we've been to every port up and down the coast and some ports work better than other ports. So I'm always getting input about how to make this work better. And they're not shy. And I have to tell some of them not every idea you have is a good one. And that's my role as a manager is to be able to get--some of them are great ideas but every time somebody has an idea it's more work for me. [Laughs]

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768 **Interviewer:** It's workable but not--yeah.

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Larry Collins: And how it's going to help the group as a whole, the fleet, not just my guys but the fleet because I want the fleet to want to come to San Francisco because that makes the fuel dock work, that makes the port work because they rent these slips and that makes it work for me because I sell ice and I buy fish and I sell bait and the first two months of salmon season when guys started using bait nobody else on this dock had a case of bait. I bought \$13,000 worth of salmon bait and it was gone in a week and a half, at which point my guys said, "Wait a minute. You're just letting any salmon boat buy the bait even if they don't sell salmon here?" And I said well yeah; I used to hate that about buyers. "I'm--I'm not going to sell you salmon bait unless you sell me your salmon." Well they did that for a reason because you--there's no way you can stay in bait. I had guys driving from Bodega because there was nobody up there selling bait. I

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had guys coming up from Half Moon. So my members, they said, "Hey, wait a minute Duck; we understand what you're..." you know--because I'm not making hardly anything on the bait, I'm--because that's not--we're not in that business of making money on bait. We're in the business of taking care of the fleet.

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So at that point they said, "Well, you know how the other buyers say if you don't sell your fish here... why don't you start doing that and take care of--and if some of the local guys that, you know, you can..." Not really given a list but I had a little bit of discretion still and I you know told a lot of guys no; I don't--I'm not selling bait anymore. And then you know I kept my guys in bait through the season. And I, you know, I got close to the end of the season and I still had two or three pallets of, you know, herring and so then I sold everybody bait to try and get rid of it by the end of the year so you don't take a loss, you know.

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But those are the kinds of things you--you know, but I want to take care of the fleet. I want the fleet to--to be out fishing.

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Interviewer: Let me ask you one follow-up question actually to the--thinking about what it's taken to make this work and so on and I'm going to wrap up here with you. But I just want to go back and make sure I understand. So Ecotrust worked with you guys, encouraged you to develop and worked with you to help develop the business plan for the CFA--

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Larry Collins: Well, it was a business plan for that retail market. That was the original--that was the original business plan was that--that retail market.

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Interviewer: I see.

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Larry Collins: And then when we went over to talk--Astrid and me went over to talk to Sam Schuchat at the Coastal Conservancy and he said, "Well, what's your plan?" And I said, well, here it is, \$4 million bucks. Let's build a retail market and that will be our CFA. And he goes, "That ain't happening, Duck, sorry." He said, "Is there any way you can, like, work up to that?" And I said well, we could start the wholesale part of the business, which is the way to do it. And he said, "Well, what is that going to cost you?" And I said, well, to get it up and going, you know, a quarter million for the plastic and the fork trucks and freezers and da-da-da-da; it will be a quarter million. And he said, "Well, that's doable."

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And he said, "You have two years to spend that money. After that..." And we did leave some money on the table because I'm not going to spend money on stuff I don't need.

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824 **Interviewer:** And so has Ecotrust continued to play a role at all in the CFA?

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Larry Collins: No; I've-they started the CFN, which is the Community Fisheries Network, and I was one of the founding helpers on that. And I've tried to stay involved with that because I feel like I owe them a debt for helping us get started. But that's not really going anywhere in my mind. They're talking about a website and this and that; you know it just seems like, you know, there's grants and I don't know--I don't want to make that part of--. 00:41:54 **Interviewer:** Got you. 00:41:55 Larry Collins: I just--I'm really busy now. And I'm not going to near as many meetings as I used to go to politically. But then I've gotten a lot of things done, so I don't have to. I'm still on the Dungeness Crab Task Force, so that's until 2017 so I have to go to those meetings. It's been since '12. 00:42:19 **Interviewer:** Long haul; yeah. Do you attend port meetings regularly? 00:42:24 **Larry Collins:** I try to or I talk to one of-one of the other guys here. There was one last Tuesday. I thought I was going to be--I was planning on going and I was going--I talked to another fisherman about going because he's, you know, and five minutes before the meeting a boat pulled in with a load of gear on and a load of crab and I called him up and I said, look,

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850 Danny is here. I got to unload that boat and sell that crab. He said, "No problem." And I talked to 851 him about what I was going to talk about--herring and the ice machine and da-da-da-da. And he 852 took care of it. 853 00:42:55 854 So I do still, you know, I don't go to as many meetings as I should. 855 856 00:43:03 857 **Interviewer:** But it also sounds like you use your--your relationships to convey information and 858 to get information when you need to. 859 860 00:43:09 861 **Larry Collins:** Oh yeah; yeah. There's a couple of guys that'll do it that'll help. It's not very 862 many. You know, it's--everybody just--they're just--they have lives. I don't. [Laughs] Really, 863 really--864 865 00:43:26 866 **Interviewer:** Well in the interest of leaving you to your life [*Laughs*] such as it is and getting 867 ready for the truck that's coming in, I should wrap up. 868 869 00:43:32 870 Larry Collins: Okay. 871 872 00:43:33 873 **Interviewer:** I do want to ask you--thank you very much of course--

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Larry Collins: Oh yeah.

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Interviewer: --but do you have anything else you'd like to add about working waterfront and

recommendations to folks or lessons learned--?

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Larry Collins: I just--I just think that those--those three things, you know, access to fish, fuel and ice, and unloading infrastructure and markets. That--that needs to be--that's the basis of any working port community. And if you have those things that community will thrive. And we don't have those things in a lot of communities. And access is a problem in every community. But there's places where there's--I mean in Fort Bragg, you got to drag a hose over the boats to fill up with fuel. This ice machine has been down for a month. And I've got, you know, parts I'm having manufactured because it's so old that you can't find the parts. So I have a guy cutting me a 40-tooth gear, which takes a month to do. There's only one guy in California that can do it and he lives in Livermore because he's part of the Livermore, you know all that government stuff. He's not--he's a contractor over there, but he--that's where he lives and he's the only guy in

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California that can do it.

Infrastructure, the one thing we're really lucky about here in San Francisco is port property under the grant from the State of California, Fisheries and Maritime stuff is number

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897 one. They're not going to be building a hotel on Pier 45; they're not going to be getting rid of us. 898 Across the street they can have as many t-shirt shops as they want. 899 900 00:45:38 901 **Interviewer:** But not here. 902 903 00:45:39 904 Larry Collins: But not on this side of the street and we are protected under the original grant, 905 the fishing industry and the maritime industry and it's not that case up and down the coast. And 906 that's why infrastructure is going away. That's--there's so many lucky things that we have here. 907 We have this market. We have this protection. We have--we're always fighting for recognition 908 with the port saying that we're important for what you guys are doing. Fishermen's Wharf has 909 1.4 million--no, 14 million people a year come through Fishermen's Wharf. It's the tenth biggest 910 tourist spot in the United States and 46 percent of the world. That's why that retail is 911 912 00:46:26 913 **Interviewer:** Yeah; yeah excellent, all right. 914 915 00:46:30 916 **Larry Collins:** Okay.

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Interviewer: Thank you very much.

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921	00:46:32			
922	Larry Collins: You're welcom	ie.		
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925	5 Interviewer: I'm going to turn the recorder off.			
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928	[End Collins-2 Interview]			

WWF/NOAA

February 8, 2015

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